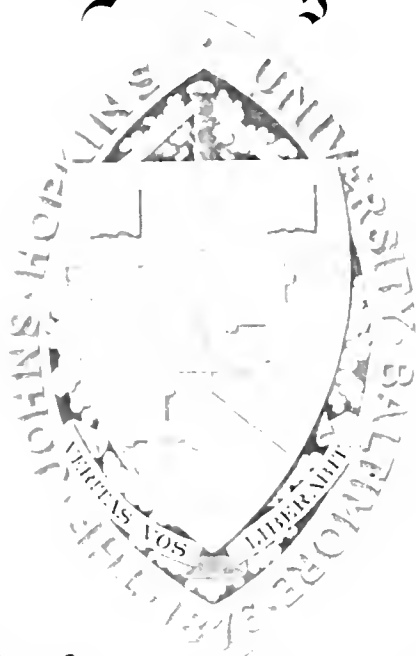


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THE UNIVERSITY OF CHICAGO
DIVISION OF THE PHYSICAL SCIENCES

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Doctor of Philosophy

By

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INTRODUCTION

This monograph forms part of a series of investigations into various phases of American trade unionism that, for some years, have been undertaken by members of the Economic Society of the Johns Hopkins University. In gathering material, the author has had access to the trade union publications at the Johns Hopkins University, and at the headquarters of various unions. The files of the National Labor Tribune at Winthrup has been used for early conditions among the coal miners, iron and steel workers, and glass workers. A few pamphlets, files of contemporary newspapers, and other documents relating to the history of local trade unionism in America have also been examined. This study of documentary sources has been supplemented by personal observation and by interviews with prominent American labor leaders.

At every stage of the work, the author has received valuable advice and assistance from Professor Jacob V. Hollander and Dr. George F. Kennell, of the Johns Hopkins University.

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The basic unit of government in the American trade union is the mass meeting of members. Such meetings are sometimes held by the journeymen employed in each shop, mine, factory, or other form of commercial or manufacturing establishment. But more frequently and more periodically, they are convoked by the members of a trade, or by a certain class of workers in a trade in the several "shops" of a particular locality. The first of these popular assemblies is termed the "shop meeting"; the second is commonly known as the "local". All other units of government are delegate councils, created by the federation of shop meetings or locals in a district, state, and national and international unions.

The formation of permanently organized unions is, however, usually preceded by a period of unorganized resistance, during which the journeymen of a craft, when aroused suddenly by the threat of a reduction of wages or some other specific grievance, frequently decide without forethought or preparation to walk out on strike. Sometimes, such unorganized movements are limited to the members of a single shop or factory. Sometimes, they involve all the journeymen of a trade in a locality.

As a rule, however, these unorganized strikes are confined to the employees of a single industrial establishment. After the destruction of the short-lived Bates Union of 1849, no attempt was made to organize

the anthracite miners of Pennsylvania until 1868, when in June of that year the Workmen's Benevolent Association of Schuylkill County was formed. Yet, during the interval of disorganization, the miners did not passively endure their low wages, and dilapidated houses, or the mulcting of their earnings by the high-priced company stores.

On the contrary, isolated units of men from a single colliery, incited by the bolder and more turbulent spirits, broke out now at one mine, and now at another. But, as these movements were spontaneous and disunited, the employers always succeeded in quickly crushing them.

As late as 1866, there existed among the hatters of Danbury, Conn., an ancient institution known as the "shop call", whose origin, antedating the organization of a permanent union among the craft, can be traced, it is said, far back into colonial times. For many years, any man, woman, or child, working in a hat factory, who felt that he or she had a grievance, yelled "shop called". Immediately, a meeting of all the employees of the shop was held, and the complaint was laid before them. If the grievance was considered just, a committee was appointed to wait upon the employer; and, if this committee reported

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First Annual Report of the Bureau of Statistics of Labor and Agriculture of Commonwealth of Pennsylvania, p. 338. Harrisburg, 1874.

a rejection of its demands, then the members of the shop¹ in meeting assembled, would decide to walk out on strike. Shop strikes frequently occur at the present day in non-unionized trades, and are quoted by labor leaders to illustrate their sentiment at the strike preceded, and was not created by the trade union.

The "shop" spontaneously developed at an early date some simple, informal machinery of government. It elected someone to preside at the meetings, and committees to lay the demands of the journeymen before the employer. The New York Typographical Society, organized in 1831, formed the journeymen of each printing office into a "chapel". The chapel held meetings whenever a disagreement arose with the employer or between the journeymen themselves, and was presided over by the so-called "father of the chapel". This very simple form of government had existed, for many years, in the printing shops both of England and America.

So long, however, as meetings of journeymen were held within the confines of an industrial establishment, they continued to be of this informal character, and were so inconvenient that they could only be convoked at long intervals as some difficulty arose with employers. The employees in such industrial establishments might, indeed,

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New Haven Register, December 1893.

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Constitution of the New York Typographical Association of June 1831, as amended in 1833.

have formed themselves into a constitutionally organized body with meeting quarters outside of the shop or factory. In this way, the members of a trade in each place would have been divided into as many unions as there were shops in such locality.

Certain conditions obtained, however, close co-operation between the journeymen of a trade in all shops of a given locality, and the necessary the immediate rise of the so-called local union with jurisdiction over all members of a craft in a single town or city. In the first place, if the men in one shop succeeded in raising wages, their fellow-craftsmen in neighboring establishments would compete for such choice employment, and, by underbidding, force wages down to the original level. In the second place, an employer resisted most stubbornly attempts to force him pay more wages than his competitors. The number of journeymen in each shop was, moreover, certainly during the infancy of American trade unionism, usually too small to enable a union without considerable financial strain to rent a hall, pay officers salaries, and meet all expenses, incident to the maintenance of a well-organized society. In other words, the movement of one large mass meeting was far economical than the movement of many small ones. Finally, the beneficiary aims of early trade societies also rendered advantageous, from a financial standpoint, as large a membership as possible. In early

all trades, therefore, the first governmental trade body, possessing a constitution, meeting at regular intervals, and bargaining with employers according to certain definite policies, is not the "shop meeting" but the local trade union.

In certain trades, however, where the industrial establishments are few, the collieries large and widely scattered, and the workers and employers constitute a separate basic community; and all other units of government are obsolete councils, the miners at each colliery form a numerous and not so less isolated body. As a rule, therefore, they have separately, and coordinate what corresponds to the local union in other trades. At first, informal meetings were held, and when an emergency required, either in the pit, or on the surface, or for the shift of the mine.¹ Then, after some difficulty, the miners were slowly persuaded to do so, and at regular intervals, and adopt a constitution. That was the time of the miners at all pits in the vicinity of the main town have, indeed, been connected, but only very occasionally, and for a specific purpose. In the district of coal fields of Western Pennsylvania, the miners at each colliery often filled the corners of the village pit, where the men were on strike. The miners who consented to do this,

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National Labor Tribune, 11th year, No. 24, p. 5, July 23, 1883.

were said to "blackleg"; and, when it occurred, the miners of all other colliers in that vicinity would occasionally hold a great mass meeting, pass resolutions of remonstrance, and sometimes even in procession to the blackleg mine, pit, there to compel it to produce work on their picks.

In the iron-ore industry, the factories are all large; and, usually, there is only one plant in each town. So the several industrial unions of window-glass workers or pipe makers in each establishment into a governmental body, known as the "preceptory". When there are two or more window-glass factories in the same place, a joint preceptory is created. That is, one joint preceptor, or an assistant preceptor for each plant or estate. Sometimes, as when in the several glass plants of a locality organize themselves into one large mass meeting. There are, however, some considerable opposition to these joint sessions. At the first annual convention of the recently formed National Union of Window Glass Workers of America, a resolution was adopted to the effect that each glass fac-

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National Labor Tribune, New York, July 26, 1930.

2

There are several industrial Federal unions of window glass workers. The Window Glass Workers' Association of America and the United Window Glass Workers' Association of America were formed in 1904 and have since affiliated Window Glass Workers of America. An assembly of the Knights of Labor, known as Local Assembly 300, N. of L. has existed since 1890. A portion of the branches of the craft have also organized themselves separately under the title, the Window Glass Cutters' and Flitters' Association of America.

1

factory meet separately as an individual preceptory.

Among the shirt, waist, and laundry workers of Troy, the employees in each factory at first constituted a separate union. The United Laundry Workers, charttered by the American Federation of Labor in 1899, permitted the members of the "shirt waist" and small laundry worker unions in Troy to join, and in 1900, the shirt waist workers voted in favor of joining. When ten laundry workers from the shirt waist union were admitted, they must be organized into the shirt waist union. In case of election of a full laundry, the shirt waist trade union of workers could in some cases be consolidated. Then, in 1900, the laundry workers were merged into the Shirt, Waist, and Laundry Workers International Union, no such rules were adopted; and it seems to be the general policy of the present decision not to organize in each city, either a single local, or several locals, or several local branches of the trade.

It seems that only a few of the workers of a trade in each city, and only a few of the workers, in some cases, not for the purpose of a local union, but for the purpose of a local union.

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Proceedings of the First Annual Convention, American Window Glass Workers of America, Cleveland, Ohio, July 11-13, 1905, p. 111. (Cleveland, N.C.).

2

Constitution and By-Laws of the United Laundry Workers, Article 111. Troy, 1899.

local; and overruled by an informal shop meeting, convoked within the walls of the factory, is often more desirable. The print cutters make the wooden rollers used in printing wall-paper. The manufacturer of wall-paper sometimes prepares his own rollers. Sometimes, they are made by small jobbers. In either case, since the demand for rollers is so limited, only a few hundred of print cutters are found in each shop or factory. As a consequence, even in places where several shops are located, the total number of print cutters is so small that the formation of a local union is often not so much advisable. In fact, only four locals have been entered in the National Print Cutters' Association in New York, Philadelphia, Buffalo, and New Brunswick, N. J., respectively. In other cities, the men employed in the shop elect a clerk who collects dues, enforces the observance of union rules, and also a committee which has charge of the label, and lays the provisions of the label before the employer. The members of a shop elect, however, do like, or take any decisive step without consultation with the local, because, it is true, if possible in such a small body, the several members, or the best of them, among them, can be so readily reached and injured by their employers.

The Machine Textile Printers of America, who print cotton and woolen goods, compose a trade organized

under similar conditions. Whether textiles are printed by the manufacturer or the small jobber, the number of machine printers to each shop or mill is small. The machine textile printers have no local unions, but maintain in each district a district shop or organization. There are four districts in four distinct unions, known respectively as the "North", "South", "East", and "West", and the "South" district is the "backbone" of the industry. The conventions of the machine textile printers in the district are held at intervals.

In the mill districts, the printers are organized, wherever possible, on the basis of the mill to which they are employed. The "International Brotherhood of Machine Printers" is a national organization, which organizes all machine printers in the United States and local self-division of the system as presented, to maintain the organization in each district with a central office. The organization is a tire railroad system, and all machine printers are on a tire on questions which come up in the mill. In some instances, however, the local organization is not able to organize a local self-division of the system, and the printers on

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Rules, Regulations, and By-Laws of the Machine Printers Beneficial Association of the United States. (Pamphlet, P. I., 1884). The constitution of 1884 is still enforced to-day.

different roads. When a sub-division is formed, a "local committee of adjustment" must be selected for each railroad represented in the lodge. Moreover, the mixed local lodge has a delegate upon the general committee of lodges. Out of each system, seven delegates are chosen, one of whom is the representative of the ¹ railroad. The members of the train crew, the fireman, the road crew, and the engineer, constitute the official delegates to the consideration of their national and local interests, and wherever practicable, the members elect delegates to the divisions according to the system employed. It is, indeed, their general policy.

The organization, however, is stationary in character, and does not touch different points on the railroad, as the various branches of jurisdiction are, perhaps, somewhat localized. The great body of railroad employees, however, are placed in the hands of the railway system, and are subject to the railway laws. Thus, the Switchmen's Union of North America, at first, all attention was given to the control of the Switchmen's Union, Central, Local, and District, and the other lines of the industry. The inconvenience of a governmental body whose members are paid a dividend all in one, several local and general committees of adjustment have been established.

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Constitution and Statutes of the Grand International Brotherhood of Locomotive Engineers. Revised 1904. Constitution, Section 30. Standing Rules, Sections 1-5. Circulars, 1904.

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tricts, as, for example, in the matter of dues. It has,
also, been found difficult to secure co-operation between
all machinists upon the same railroad system, for they
are divided upon the matter of mass composite unions.²

In the New York City Association of Printers,
known as the Lithographic Union, No. 1, embraces
several different trades. At the leadership meetings of
the union have been held and plans for governmental
efficiency. The New York Typographical Union has
"only one official shop in any district union in any distric-
tive craft shall be a union in its own place", prevents
the sub-division of the craft into smaller and more man-
ageable commercial bodies. The New York Typographical
Union, for a time attempted to solve the difficulty by using
the meetings of workers in the shop or on the job as the basic
mass meeting, and, by turning the local union into
a representative council of elected officials selected
from the several shops. This plan did not work well how-
ever and was finally abandoned.

Thus, as has been said, in a large majority of
trades, the local union is organized upon a governmental

1

Proceedings of the International Association of Machinists, Toronto, Can., June 3-11, 1901.
(In Machinists' Journal, Vol. XIII, No. 8 (Sup-
plement). Washington, America, 1901.

2

Machinists' Journal, Vol. V, No. 4, p. 105, Richmond, Va.,
April, 1893.

units according to the locality in which they work. The members of a trade in any place are, indeed, often subdivided into one or more local unions according to branch of the trade, nationality, sex, color, and sometimes merely for administrative convenience. Only in the few exceptional instances has it been found, however, that in these cases there has been a complete separation of the story in a locality, and a complete absence of all commercial or other relations between the various permanent, constitutionally organized bodies.

In most trades the shop committee has, indeed, been retained for a time in its original character, and is convoked only on rare occasions. It usually works in the factory itself, and, however, at the present, almost all power is either practically or formally vested in the committee. The constitution of the New England Textile Society for 1883, provided that "if the working in large offices, decide to delegate their power to a committee, consisting of five, seven, or nine members, the first the number to be always one, it shall be called a shop committee". As long as the miners of the district in England, all real power was often vested in the shop committee of three or five members. In later cases, shop committees have, on account of objections from employers, been absolutely forbidden. The hat manufacturers of Danbury, Conn. long

enforced by the power of the union. But, in the building trades, where the work is of a shifting character, it has been difficult by means of a shop steward, elected only for the job, to compel contractors to abide faithfully by union demands. In the dry cleaning industry, shop officials are, indeed, elected under long terms, by contract, and the shop steward and his committee members are qualified to collect dues from them. Nevertheless, it has been found that the contractors of the garment and employees selected to bring a grievance to their notice, as agitators, or distribution agents, are not infrequently to single them out for dismissal upon their first opportunity. Therefore, in the building trades, and in the dry cleaning industries as well, even the preliminary hearing over the alleged violation of existing contracts is conducted by a paid official of the local union, sometimes known as the business representative, or union delegate. The shop is, in fact, now used principally as an administrative unit in the administration of the local union. An officer variously known as shop steward, hall steward, or clerk, is, for example, usually elected by the shop to report all matters of importance to the meeting of the local, collect dues, supervise the use of the label, and perform other executive duties.

of two kinds. The first class was composed of artisans belonging in all sorts of trades, such as the Albany Mechanical Society, the Catskill Mechanical Society, and the General Society of Mechanics and Tradesmen of the County of Kings, all incorporated during the early period. In the larger cities, the associations were limited in membership to the journeymen of a particular trade, as the Carpenters, the New York "Masons' Society, the Union of Mill Wades, the Carpenters and Plasterers, and the Union of Shipwrights of the American Shipwrights, both of which were organized about 1807.¹

McMaster in his History of the People of the United States is correct in his statement that the early societies, comprising the bulk of the trade unions, were almost invariably for the purpose of "improving the condition of the workers".² Our information concerning the early period, however, is so meagre that it is difficult to make any definite statement as to the primary motive for the formation of such a statement. The only source of information is a valuable and carefully preserved contemporary newspaper. In consequence, therefore, it is impossible to determine the exact nature of the early trade unions.

The second class of associations formed during this period, also, in fact, a marked variation of function. Thus, the rules of association of the minutes of meet-

¹ McMaster: A History of the People of the United States, Vol. III, p. 511. New York, 1892.

² Ibid.

and in a period of nearly thirty years reveal that the Society of Brotherhood Carpenters, founded at Halifax, Nova Scotia in 1793, was designed solely to give aid to the sick and to relieve from pain and distress the widows of deceased members.¹

On the 10th of May, 1830, the Society of Journeymen Cordwainers of the City of New York, in a declaration of loyalty and devotion to the United States, fully devoted its energies to the service of the general good of the craft. In the same declaration, the cordwainers declared that they would "be guard against the intrusion of foreigners into the craft to be used by our employers to reduce our wages and that we deem an adequate reward for our labor". The association maintained a scale of wages for its members, and engaged in several "strikes" and a fine for refusal to pay it. Members were called "idle" and "refusing to work" and "on the score of idleness and refusal to work" would not belong to the society. The primary object of the organization is "to give aid to the sick and to relieve from pain and distress the widows of deceased members."

1 Rules and Regulations and Minutes of Meetings for the Society of Brother Carpenters begun at Halifax, Nova Scotia, the 1st of February, 1793. (MS).

2 Constitution, contained in the account of the "Trial of the Journeymen Cordwainers of the City of New York, for a Conspiracy to Raise their Wages". Reported by William S. Mason, Esq. New York, 1810.

Reference has already been made to the International
trade association of journeyman cordainers, which is located
in New York City, established prior to 1904, and possibly 50
years or older.

[illegible]

1
It is interesting to note in this connection that the name of St. Crispin figures in the title of the first official publication of boot-makers or coppers, founded in this country in 1844. It was known as the Grand Lodge of the Knights of St. Crispin.

2 The Baltimore American and Commercial Daily Advertiser, Vol. XLX, No. 3143. July 2, 1809.

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 There is ... union of ... carpenters of
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 McMaster: United States,
 Vol. 7,
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 The Baltimore
 XIX, No. 3189.
 5
 The Federal Gazette
 XXX, No. 4668.

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Reports of the Industrial Commission, Vol. XVI, p. 110.
Washington, 1901.

The American Federalist, Vol. 10, p. 379. New York, May, 1803.

A labor union in 1909 of 10 members, in the
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Historical Sketch of the Association of the
Industrial Association of the, 1911, pp. 1-15.

plan for its accomplishment, it seemed a plan destined to sink into oblivion, when John Finch, of the Typographic Association of New York, on the twenty-second of June, 1833, laid before the body over which he presided, a circular (to other unions), in which he stated that "editors should be appointed to resist all attempts to amalgamate trades".¹ Finally, on the twenty-third of July, 1833, the General Trades' Union of New York was organized, and the following day, a constitution was adopted, which provided for the election of a committee of seven, to be charged with the duty of securing the financial assistance of the members of the union. The rise of the General Trades' Union of New York was followed by the reorganization of the Amalgamated Society of Philadelphia; and similar unions of mechanics were organized in Boston and other cities. Finally, in 1834, the Trades' Unions of the country were, in a large measure, organized into a National Trades' Union.²

Up to this point, however, the mechanics, each trade association was only a local union, and did not help from one another, but

1. *Free Press*, "The General Trades Union of the City of New York," in the *Address to the Mechanics in the City of New York*, by John Finch, New York, 1833.

2. George W. McNeill: *The Labor Movement*, p. 82. Boston, 1867.

3. *Quarterly Journal of Economics*, Vol. XXI, p. 324. Philadelphia, 1907.

drive courage and the spirit of aggressiveness as well. At the same time, the attitude of the courts in its interpretation of criminal conspiracy as applied to labor disputes was decidedly more liberal. The judicial policy of the courts, however, was not liberal; and their benevolent attitude was not a result of a liberal background. Those means which had been used to drive union in the earlier period of the movement, and which had been used, were now stimulated to a new degree. The New York Typographical Association, for example, was organized in trade matters by the laboring men of the city of New York. In 1831, the New York Typographical Association of New York was organized for the purpose of driving the 1 The Baltimore Typographical Association was organized for a second time in 1831. The New York Typographical Association of cordainers between 1811 and 1831, and definitely can be said. In 1836, the New York Typographical Association in Philadelphia an association was organized for the purpose of driving the 1 The New York Typographical Association of Philadelphia; and the New York Typographical Association of Philadelphia in New York, certainly in 1831. In 1831, in spite of the title "Beneficial Society", these associations were in reality

1
Historical Sketch in the New York Typographical Association of June, 1831, as amended 1833.

protective or belligerent trade unions, designed for collusive bargaining. The Philadelphia organization, for example, in 1886, pursued a policy identical with the modern system of boycott. The threatened boycotts of employers who refused to concede the union's terms, and called upon the aid of other trades to support the boycotts of their own employers. In 1887, the Philadelphia Ship Carpenters and Builders Association organized a bitter strike against the Philadelphia establishment of a new boat yard. The boycotts of the workers of other cities were equally effective in this case.

1
Address issued to Citizens of Govt of Philadelphia.
Philadelphia, 1280.

Address to the World Union of Negroes and Negroes of the Americas.
Appendix, pp. 33-34. Boston, 1839.

3 New York Mirror Post. May 21, 1939.

of coopers, carvers and tilers, leather crossers, c¹ iron
tilers, and gl¹ t¹ and sheet iron workers, and others. In
the old delphia, the formation of bricks and tiles by
circulars and other means.

Proceedings of the Convention of the Citizens of Philadelphia
on the 10th of September 1835. Philadelphia, 1835.

3
De Carpenter, Vol. VII, No. 8.

continuous existence of the press. The photo is,
on from 1930 to 1936, or over, at the station;
aerial view, and the other side of the
clouds and the ground.

During the early days of trade unionism in this country, the journeymen of each craft constituted a fairly homogeneous body. Each shoemaker, tailor, and printer performed all parts of the work required. In fact, few sub-divided crafts existed. Differences of nationality and sex were comparatively unimportant; and the negro competition had not yet arisen. The early local union, therefore, admitted without distinction all workers within its jurisdiction employed in a certain industry.

With the division of labor and the rise of the factory, however, many crafts became sub-divided into various branches. These branches gradually assumed the characteristics of distinct crafts; and it became necessary in many cases to split up the original local into several governmental bodies, one for each division of the trade. The increase in the number of females employed in many industries led to a demand for women's unions. Sub-division of the members of a trade according to sex was, indeed, as a rule, been found impracticable. Men and women usually perform a different kind of work, and are often organized separately from men by the principle of sub-division into locals according to branch of the trade. After the civil war, prejudice felt towards the newly emancipated negroes, caused the members of those trades in which they became competitors to organize them in many cases into separate locals. Good government has also demanded that, whenever possible, different nationalities transact business in separate parliamentary bodies;

and, for the same reason, when the membership of a local increases so greatly that the mass meeting becomes unwieldy, another sub-division of the organization often takes place.

The chief cause of schism in the local union has been the splitting up of the craft into numerous sub-crafts or branches. In place of the shoe maker, who received the leather from the hide man, and made the whole shoe in his own little shop, the work is apportioned to the cutter, the upper, the greer, the stitcher, the laster, the heeler, the sole tacker, the sole maker, and the shoe fastener, all working together in large establishments to produce the finished article. The tailor who carried on his work, and sewed it with his needle, has been replaced in the ready-made clothing industry, and, to the main extent, even in the custom trade, by the measurer, the cutter, the trimmer, the stuffer, the buster, the examiner, the sponser, the presser on coats, the presser on pants, the roller, the folder, and a few others.

At first, the divisions of trade have been by no means rigidly fixed. The work of a cigar maker is today often divided between a leaf selector, stringer, filler, breaker, and a roller, yet the old traditions insist, whenever possible, that each man should make an "all around workman", capable of doing the whole of his job. Nevertheless, the several trades are distinguished by characteristics of distinct trades. The "stringer" is not only a special part of the cigar maker's work, but of his character. He is paid a different wage and is placed completely in his peculiar class interests.

Attempts to combine these several sub-divisions of the original craft, which in the same governmental body have usually failed. In the first place, each group of workers in the industry is determined to present the right of the other groups to work upon the matters which they consider their particular class concerns.

If, in addition, one group of workers is in the majority and is able to dominate the rest, friction is almost inevitable. Moreover, if as is usually the case, one or more branches of the trade are more skilled than the rest, they naturally insist to be paid separately, in order not to bear the costs of raising and sustaining the whole in position of the unskilled workers. At the same time, the close co-operation required to maintain a uniform scale for journeymen performing the same work, is unnecessary between the several groups of employees in an industry, each of whom is paid

a different scale.

The division of work between certain coöperative groups of laborers took place in some industries long before the rise of trade unionism; and, in such cases, each of several sub-trades, when it was becoming specialized, was formed into independent local associations. Since the days when Solomon used in the building of his temple the "stone masons", the "masons of stone", the "masons", the "masons and workers of timber", and the "masons of skillful work in gold and silver, in brass, in iron", or "the masons of carving", the various classes of house-builders have constituted more or less distinct crafts. The stone masons, the bricklayers, and the carpenters in the United States were organized into separate local unions. In the early part of the nineteenth century, there were employed upon the building of a ship a number of different crafts, such as the ship-maker, the rigger, the ship-carpenter, the ship-fitter, and the caulker. We find, indeed, that the ship-carpenters and caulkers of Boston were, about 1832, united in one trade society. Much of the ship-building trades, however, as in England, organized themselves into separate unions.

1
The Baltimore American and Commercial Daily Advertiser.
Vol. XLIX, No. 3158, June 30, 1809.

2
Address to the Working Men of New England on the state of education and on the condition of the proletarian classes in Europe and America. Delivered in Boston by Seth Loring. Appendix, p. 33-34. (Boston, 1832).

If a local union exists before the craft splits up into various branches, this particular local also breaks up into several corresponding occupational bodies. Within the building trades further cleavage was in process even during the period prior to the war of 1918. During this transitional period of American trade unionism, some individual was sometimes a bricklayer, bricklayer, and a plasterer. Presumably, however, this was not the case if exclusively to one class of work. In Baltimore, the bricklayers were organized into a society, and the plasterers, into another. In New York, the bricklayers, stone masons, and plasterers were, at least in 1914, organized in an association, known as the New York City's Society. It is possible, however, that this society existed purely for social purposes, and hence that the division of the several branches of the craft into separate occupational bodies was not complete. Today, while, in the large cities the bricklayers, stone masons, and plasterers constitute practically distinct crafts, in the smaller towns, where the population will not permit of such specialization, these three trades, together, constitute the work of all three. While, therefore, in the large cities, each of these branches of the trade is found in a separate union, in the small towns, the three groups of trades are, on account of this overlapping of trades as well as on account of their paucity of members, united in one mixed union.

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See page 4

The workers of New York were, in 1809, organized in an association, known as the Hatters' Society. I find, however, that the several branches of hatters in the city were beginning to become distributed among several local unions. There was for example, one society of hat finishers and another of silk hatters belonging to the General Trades' Union of the City of New York, which was formed at this time.¹ Similarly, very early in the century we find four groups of workers, the printers, the bookbinders, the paperhangers, and the paper-sellers each bound in the production of a book or newspaper; and each group within its own local associations. Later, by division of labor and the introduction of new processes, there emerged from the originally homogeneous trade of printers, several distinct crafts, as the compositors, the pressmen, the stereotypers and electrotypers, and the photocomposers. In spite, therefore, of some opposition on the part of the compositors, the original local union of printers was split up into several craft local bodies. In many other industries, as the division of labor has progressed, six or a dozen societies have, in similar circumstances, sometimes replaced the original local union of the trade.

The same tendency frequently to the national union, as has been exemplified, within the last few years, by

The secession of the steel millers to form a national organization distinct from that of the planners, and the even more recent secession of the electrotypers and photo-engravers from the International Typographical Union.

Nevertheless, in several trades or sub-trades in an industry may be found apprentices, leading them to federation. The apprenticeship system is, however, to be gained with the aid of a plan. It is, however, difficult to determine the jurisdiction of the several national unions in an industry; and disputes as to jurisdiction and the right to certain work may arise. These disputes as to jurisdiction are, indeed, sometimes caused by the division of trades. But disputes as to jurisdiction are not the only cause of division of Labor has usually been its result. For example, say, if there is a possible basis of compromise, the jurisdiction is decided by arbitration. And, if the arbitration is several, the result of the arbitration is decided by the employer. Moreover, as the division of labor is made by the introduction of machinery is introduced, work becomes more and more skilled, and a final stage is reached, when differences between the off-trades are to be obliterated.

It becomes easier to pass from one to the other; and a union of all workers in all branches of the industry is rendered necessary. In the large meat packing houses of Chicago, apprenticeship is unknown. The unskilled worker who enters as panner or tucker may ascend in the scale of work to tail ripper or bullet raiser, and may eventually become

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an expert floorsman. Similarly, among the bricklayers, there is a constant movement upward from the least skilled to the most skilled work. The bricklayer boy, the door boy, or the fan boy may later become a driver or a rigger, or may by successive steps be promoted from a laborer to a firer, and, if he shows ability, from a firer to a fire boss or foreman. By a reverse process, a skilled firer, incapacitated by accident or ill health, may become a bricklayer, and so becomes a bricklayer boy again. Similarly, therefore, with the movement towards specialization in the various national trade organizations, such as the CIO, the AFL, etc., we always have distinct trades, such as the firemen, the bricklayers and the malster in the brewery, and the various branches of what was once a single craft, as exemplified by the Brotherhood of Shoe Workers International Union, which divides up even so called skilled and unskilled as in the case of the blacksmiths and their helpers.

The craft union organizations must recognize in the form of their organization that they are trade federations; and one of the most important is that, when an industry is undivided in a craft, it is a craft or branches of the craft to, if it is undivisible, be organized as separate locals. Some unions, since 1900, have pursued this policy

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The unit of movement in the Meat Cutters' and Butchers' Union, by T. W. Glocker in the Johns Hopkins University Circular. New Series, 1905, No. 6. (July, 1905).

from the beginning. Thus, the very first constitution of the National Union of Iron Molders, formed in 1859, provided that one local of machine molders and another of hollow-ware molders could be formed in each city. Other unions have subsequently been forced to split up the local as sub-division. Now appeared in the craft. When the National Typographical Union was organized in 1838, the work of the printer had not yet been specialized into the different cities where the pressmen made up the craft, especially distinct from the compositors. But afterwards, the Typographical Union permitted only one local in each city. But, finally, after the changes on the part of the pressmen, the constitution of the Union was amended as to allow the pressmen to form separate locals. When national associations of several trades or branches of a trade, amalgamated, the new federation must of course recognize in its unit of government the several divisions of its membership. The national convention of the Sons of Vulcan, which, in 1879, decided to federate with the Associated Brotherhood of Iron and Steel Workers, Millers, and Engineers of the United States, and the National Union of Iron and Steel Roll Hands,

1
By-laws of the National Union of Iron Molders, adopted 1859. Article 3, Sec. 2. (In Proceedings of the First National Convention, Philadelphia, July 3-8, 1859. Philadelphia, 1859).

2
The Government of the Typographical Union, by George E. Barnett. In Studies in American Trade Unionism, p. 14-25.

also adopted, at the same time, a resolution that the local lodge of the three original national associations be allowed to retain their independent existence as lodges of the new federation.¹

The work of learners in certain closely related industries, such as that of men employed in the manufacture of a commodity, the use of the same its by-products, or the workmen who produce commodities by similar processes, as, for example, the iron and steel workers of Great Britain, are often united in one national union. Such national associations sometimes organize their members into local bodies according to the branch of the industry in which they are employed, and sometimes, in addition, according to the work in which they are engaged. In the large packing houses of Chicago, where the workers pack hogs, sheep, and cattle to bring to the market of lard and oleomargarine. The work in such establishments is much further sub-divided. Thus in the department of cattle packing alone, there are over fifty special jobs. The men are divided into a branch trainer for the skilled splitters and cleaners. It is this branch which is the most skilled branch who enters any department passed by the promotion from the lowest to the lowest grade of work.² The Amalgamated Meat Cutters and Butcher Workmen have, therefore, found it both possible and

¹ The National Labor Tribune. Vol. IV, No. 32, p. 1. Pittsburg, Aug. 3, 1878.

² See page

most desirable to organize together in a local union, the men in each department, both skilled and unskilled. In the city of Chicago, for example, there are locals of cattle butchers, ice butchers, high collar men, electric wire workers, ¹ sewerage workers, hotel railway employees, and so on.

The International Ladies' Garment Workers' Union divides its members into locals primarily according to the particular kind of work which they are employed. Subordinate to this are ladies' dress makers, skirt makers, and cloak makers, etc., for example, as mentioned in New York City. But the cutters, who form, probably, one of the most skilled groups and are employed in all kinds of sewing, whenever possible, to be organized separately into their own divisions of the trade.

However, makers of all kinds of ladies' garments are united by certain craft interests, and so are usually gathered together in a local union. In New York, however, some have opted for unions to resubdivide them according to the particular kind of work they are employed. The Gotham Association, for example, is composed of all cutters upon

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For an account of the method of organization of the men and the growth of locals among the workers in the different departments of the Chicago packing houses, see Official Journal of the Amalgamated Meat Cutters and Butcher Workmen, Vol. 11, No. 42, p. 1-12. Syracuse, March 1903. See also "Labor Conventions in Slave-Entering and Meat Packing by Professor John R. Commons. Quarterly Journal of Economics, Vol. XIX, 1904, pp. 1-32.

able goods. The United Cloak and Suit Cutters' Association claims jurisdiction over cutters in all shops devoted exclusively to the manufacture of ladies' outer garments. The cloak pressers are also in some places formed into a separate union. The United Garment Workers, composed of workers on men's ready-made clothing, carries out and more completely this double sub-division into locals according to kind of garment, and according to the particular part performed in making each garment.

It is difficult, however, to maintain the line of demarcation between the several groups of garment workers; and disputes as to jurisdiction sometimes occur between different local unions. Ladies' cloak and suit factories, for example, make ready-made coats, either regularly, or at times when the ready-made coat and suit line of goods falls off; and this has caused some friction between the association of ladies' cloak and suit cutters and the association of cutters on ladies' ready-made goods in New York City.¹ Friction also occasionally arises between a local union and one claiming jurisdiction over only a small sub-division of the trade. Thus, to illustrate by another dispute, among the ladies' garment workers of New York, the Manhattan Waive Cutters Association, composed only of cloak-cutters has come into conflict with the above-mentioned United Cloak and Suit Cutters' Association.

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Quarterly Report of the International Ladies' Garment Workers' Union. December 1, 1902 to March 1, 1903, p. 4. (New York, N.C.)

which claims jurisdiction over all cutters on ladies' outer
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garments.

There are, of course, some national associations which do not organize their members into mass meetings according to the character of their employment.

The United Glass Workers, who cover all the employees in each plant in the glass industry, do not further sub-divide their membership according to the kind of work of the craft. Similarly, the United Mine Workers do not further in the same governmental body all employees in the industry, irrespective of the kind of work or position of work they are employed.

Unions of unskilled laborers, also, need not sub-divide their members according to the character of their employment. The Laborers' Protective Society of New York City is, for example, composed of all classes of bricklayers' and masons' helpers, the dock-carrier, the mortar-mixer, and others. The National Association of Blast Furnace Workers and Smelters of America is also an organization of men who, with the exception of the helper of the furnace, are comparatively unskilled. No distinction is, therefore, made in their unit of government for the character of the work.

After the admission of the cigar packers to the Cigar Makers' International Union in 1888, a law was urged for

several conventions to the effect that packers must always be organized with separate locals, and that if there were not in any place a sufficient number of packers to secure a charter, they should be obliged to deposit their cards with the nearest packers' union.¹ But the cigar makers have never consented to adopt such a measure. The pressmen did, indeed, succeed in obtaining the passage of a similar law by the International Typographical Union. Now, if any other, national unions have, however, pursued an entirely different policy.

The general rule of most national associations appears to be to form, in large cities, a separate union for all or the most important branches of the trade, but, in small places, to unite all workers in one mass meeting. In fact, a secondary advantage, frequently urged, in favor of national amalgamation of trades or sub-trades, is the possibility of maintaining unions in small centers of the industry by organizing mixed locals of the federated crafts. Thus, one reason advanced for the proposed exclusion of boiler makers to the Machinists' and Blacksmiths' International Union in 1872 was that "there are not enough boiler makers in any city or town in the South to form a union of their own."²

The method of organizing union workmen into locals

1
Proceedings of the seventeenth session of the Cigar Makers' International Union. Binghamton, N. Y., September 19-28, 1867. Buffalo, 1867.

2
Machinists' and Blacksmiths' International Journal, Vol. 1X, No. 5, p. 564. Cleveland, March 1872.

differs, therefore, not only as between national associations, but also between members of the same organization in different cities. Some national associations, as the Brick, Tile, and Terra Cotta Workers, and the Caulkers, Ship Carpenters and Joiners, have granted separate charters to the several groups within the craft only in the largest centers of the industry. The boot and shoe makers organize in the large shoe centers local unions of long branches of the trade. In other places, it is practicable to grant separate charters to the lasters and the cutters, the probably forming the most skilled classes of workers. All other subdivisions of the craft are formed into a mixed union. In some of the smaller centers, all boot and shoe makers are gathered together in one local union.

National associations which early granted separate charters to each branch of the trade, have frequently refused to further sub-divide the local. The Iron Molders' International Union, for example, at first, allowed only one union¹ of each branch of the trade to be formed in any place. It was urged in favor of such a policy that the existence of two

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By-Laws of the National Union of Iron Molders, adopted 1859, Article 3, sec. 2. (In Proceedings of the First National Convention, Philadelphia, July 5-8, 1859. Philadelphia, 1859).

or more unions of the trade or same branch of the trade in any locality meant two or more conflicting wage scales and apprentice rules, that one large union was more economical than several small ones; that, finally, if at any time, suspended members or dissatisfied minority could secede and obtain a separate charter the authority of the local union would be undermined. Sometimes also, the members suspended by one local union are able to obtain admittance to another local, holding a charter in the same city. For example, about 1884, there existed in New York City, a German branch of the Bricklayers' International Union, which for the sake of the additional revenue to the treasury, admitted bricklayers suspended by the other locals in that city. Attempts to issue a second charter to members of a trade or sub-trade in any place, are, therefore, usually opposed by the local union already existing; and the Beet and Shoe Workers' Union,¹ the United Brewery Workmen,² and a few other national associations recognize in the composition of their basic laws nothing but only differences in the character of employment. Many national or international associations have also found it necessary to make further subdivision of the local union according to differences of sex,

1 Report of President. (In Proceedings of the Twentieth Annual Convention of the Bricklayers' and Masons' International Union, St. Louis, Mo., January 11, 1886, p. 13-32. Albany, 1886.)

2 Convention of the Beet and Shoe Workers Union. Revised, 1901. Sec. 41. Boston, 1903.

3 Constitution of the International Union of the United Brewery Workmen of America, Article IX, sec. 1. (Cincinnati, N.C.).

color, nationality, and sometimes a religious or political convenience.

It is highly desirable that whenever possible be organized into separate local unions. Experience has shown that to hesitate to join a union composed largely of men, women, or children, in the local, would not accord with all of the principles of the particular class concerns, and the principles would be applied to the question of interest to the sister unions. Certainly, women's union enrollment is a larger percentage of the female section of the trade, and hence the more enthusiastic enthusiasm.

The first of these unions, the United Beneficial Society of Cordainers of New York City, organized about 1883, a Ladies' Branch, which had, in 1884, a flickering existence, and came together only once since ¹1884. The cordainers of Philadelphia also formed a ladies' branch about this time. ²The

female shoe stitchers of Lynn formed, in 1846, a Stitchers' League, which was wrecked by a few malcontents after short-lived existence. In 1886, the stitchers of Lynn secretly reorganized for several years; and it was these same stitchers of Lynn, who, in 1888, were the first of the Foot and Shoe workers to apply for a charter from the United Brotherhood of Labor.

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Rise and Progress of the General Trades' Union of the City of New York, and its vicinity, with an Address to the Mechanics in the City of New York and throughout the United States. New York, 1883, p. 1.

2

Address Issued to the Citizens and Government of Philadelphia. Philadelphia, 1884.

They were organized as Districts of Labor Assembly No. 301¹,
and, in accordance with the policy of the Knights of Labor,
admitted non-stitchers, but also named workmen who were
employed in the collar factories
of Troy organized District 154, a Collar Industry Union, which
at one time had a membership of about four hundred.
Within the same Districts, the Collar Workers' Union, the
Workmen of the Collar Industry, the Collar Makers' and Un-
branded Workers' Union, and the Collar Makers' Union.² In
1874, the Collar Workers' Union organized a union independ-
ent of the Collar Makers' Union, and succeeded in organizing
only about fifteen hundred, or about twenty-four thousand,
employed in the collar industry and clothing indus-
try of the State. In 1874, the Collar Workers of the Districts
of St. Crispian, St. John, St. John, and St. John lodges of
stitchers were organized in all places. In the same
year, a Collar Workers' Union was organized in New York
State and the Collar Workers' Union in New York City; and
an attempt was made to organize the Workingmen's Associ-
tion; but the Collar Workers' Union was the only one of the

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The Worker, Vol. 1, No. 7, p. 1, Troy, February 11, 1879.

2

Annual Address of the President to the Officers and Delegates.
(In Proceedings of the Sixth Annual Session of the Workingmen's
Assembly. Held at Fort Erie, Albany, N. Y., January 22-23, 1874)

3

National Labor Tribune, Vol. 11, No. 28, p. 1, Pittsburgh,
July 16, 1874.

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condition. The depression which began in 1873, wrought, however, the destruction of all women's societies in connection with the general destruction of all trade unions throughout the country. Of 100 years, however, it is only life which is compared with the life of the trade unions which then proceeds. Clearly, the life of the trade unions in the past in the past. In 1873, however, it has, indeed, attained considerable progress. At present, a majority of workers in the United States are organized in trade unions. The United States has five unions and have been organized. The United States has the Lumber Cracker Packers, Millworkers, the Ironworkers' Union, the Paper Box Makers, the Steelworkers' Union, and the Amalgamated Union of Textile Workers, which has two important departments, - the Textile Workers and the Steelworkers, - and the United States has its own in Chicago.

... , the female branch of the hat and shoe stitchers, the overall workers and the printer's, all the workers in the branch of the garment industry, the problem of organization of the workers is solved in a division according to the character of the work. The female branch of the trade is, as a rule, organized in large cities into a separate local. In small places, a mixed union of both sexes is formed. Sometimes, however, the male interests

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Annual Address of the President (In Proceedings of the 54th Annual Session of the New York State Workmen's Assembly, Albany, N. Y., January 24-27, 1911).

of the male and female portion of the trade are closely inter-
even, it is convenient to organize them together even in
large cities. Thus, while the bookbinders have formed a
women's union of bookbinders, in New York City, it is as well
found necessary to combine the female employees of New York
with the male goldbeaters.

When the goldbeaters' union in New York, a
mixed local is established, it is not to enforce the
regulation of the industry. Thus, while the
female employees are engaged in the shirt, waist,
and collar trade, they are organized into separate lo-
cals from their co-workers, the men who are partly men
and partly women, in the same industry. In 1899, the
International Typographical Union granted a charter to the
female employees of the New York City. After several years
experience, it was found that the women were looking for a
lower wage scale than the male printers. The charter was,
therefore, revoked. Since that time, no union has ever
since that time been organized among women.
One important exception is the Amalgamated Canners and
Packer Workers. Within the last few years, women have pro-
bly replaced men in some branches of work in the large meat
packing houses. In such cases there has been an attempt to
force the women to join men's union, existing in such

department. On the contrary, the female employees scattered from most all departments are at Chicago, San Francisco, and other large centers, but are into one large local, known as the "Women's Union".

The "Women's Union" is a national industrial competitor and is a member of the local trade union. After the election of 1911, the organization of the early emancipated negroes in the United States by American workers. "The negro", a delegate to the "Women's Assembly of the South" in 1911, "will no longer submit to occupy positions of inferiority, but will seek an equality with the white workers in all trades and professions. For a time, they will continue to work against their labor; and all may be well. The I. O. O. F. is depressed with the necessity of preparing for the future by organizing such colored workers to pay for their own insurance by themselves, and maintaining their organizations. If the discord is allowed to continue, the negro will be recognized, capital will be

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it and use it to our great disadvantage!" Indeed, already
in 1867, the importation of colored sailors from Portsmouth,
N.H. to Boston, Mass. during the struggle in that city for
an eight-hour day, had been a practical illustration of how
the negro might be used as a strike breaker. The white me-
chanics, however, consistently refused, at this time, to ad-
mit colored men into their craft unions; and there were
few facilities in the country for the employment of one
occupational group of colored men, or of separate colored
unions. Early in the efforts of the Workingmen's As-
sembly of the State of New York, three organizations of col-
ored men were, about 1870, formed in New York City, namely -
Salomonson's Protective and Amalgamating Union, the Colored
Waiters' Association, and the first Colored Labor Institute.
A Colored National Labor Union was also formed in 1869, and
held several annual congresses. The federation aimed to se-
cure higher wages for colored men and to increase the number
of occupations in which they could find employment. It also
gave attention to the needs of colored men for better school fa-
cilities and colored education, and was interested in certain
coöperative land and housing schemes. But the desire

1
Proceedings of the Sixth Annual Session of the Workingmen's
Assembly of the State of New York, held in the City of Albany,
N. Y., January 26-29, 1870, p. 8.

2
Address of the National Labor Congress to the Workingmen of
United States, Chicago, 1867.

3
Circular issued by the Colored National Labor Union to the
colored workmen of the United States, contained in tracts, 1869,
and in a circular dated, calling for a convention of colored
workmen, issued by the Colored National Labor Union, 1869,
New York, 1869, 1870.

for political rights and for recognition by the political parties, at this time, completely obsessed the minds of the negroes to the exclusion of all social matters. Their trade associations have been gradually converted into political clubs; and the negro who formerly migrated abroad to find his living is now partially absorbed with little success.

It is significant that the colored makers, bricklayers, and other workers, at first, absolutely excluded negroes from their ranks. In the last few years between 1870 and 1880, the organization of the law so as to admit colored men as it is before the international convention of bricklayers; the whole movement was turned down. At the convention of 1880, Louis R. President and the secretary of the convention discussed the policy of absolute exclusion of colored men. The secretary said that he had been corresponding with the local unions of negroes in the south, that they were anxious to ally themselves with the international organization. If these associations were admitted, the local union might be used as a nucleus for organizing other locals of colored men throughout the south. The international officers advised the admission of the negro on purely selfish grounds, however. The negro, they declared, had entered the arena of competition with the skilled worker; and, to exercise some restraint over his competition, it had become necessary to bring him into the union. The secretary

also indicated that, if mixed locals or locals composed exclusively of colored men were admitted, it would be more easily possible, - in a quiet and unostentatious way, - to institute the policy of driving the black bricklayers out of the trade and of substituting for them white skilled labor. Finally, in 1884, the rights were decided by a referendum vote that the international executive board could grant charters to local unions composed wholly of colored men.

The plan of the International Association of Machinists originated with the Machinists of Atlanta, about 1848, and, in consequence of this Southern origin, the membership of the Association was, at first, limited to white machinists. The International Union desired, shortly after its organization, to join the Federation of Labor, but were refused admittance, as the constitution of the Federation forbade the enrollment of national unions which drew distinctions as to color. As a result of resignation of the officers of the Federation of Labor, a rival international organization, which did not draw such color lines, was also formed, in 1891. In 1894, however, the color line in the new membership was removed by the International Association of Machinists; and,

¹ Secretary's Report. (In Proceedings of the Seventeenth Annual Convention of the Bricklayers' National Union, Providence, R. I., January 8, 1883, pp. 21-23. Cincinnati, 1883).

² Secretary's Report. (In Proceedings of the Fifteenth Annual Convention of the Bricklayers' and Masons' International Union, Cincinnati, O., January 14, 1884, p. 21. Albany, 1884).

in the following year, the two rival organizations united. National unions of those trades which have felt most keenly the competition of the negro, have, however, admitted them from the first. Thus, the circular issued by the first national convention of printers held in Youngstown, Ohio, in 1873, extended "no racial distinction" to negro printers.

But later, as national associations have removed the ban of color discrimination, local unions have frequently refused to admit negroes, and have demanded that they be organized under separate charters. In St. Louis, no distinction, as to color, is made in the craft, and finally after the women in the Chicago clothing trades were unionized, a colored girl asked for admittance to the sewing room. "Admit her", said the President after a moment's silence, "and let every one give her a hearty welcome." Since that time, colored women have been freely admitted to membership. In the south, however, there are no unions and no unions, and prejudice is stronger, and there is a strong tendency to a separate local. In one instance, the printers of New Orleans, about 1864, refused to join the local union of the trade affiliated with the National Brotherhood of Carpenters and Joiners,

1
Reports of the Industrial Commission. Vol. XVII, p. 217.
"The Negro", 1900.

Printers' Labor Tribune, Vol. 1, No. 1, p. 4. November 21, 1900.
3
Official Journal of the Amalgamated Meat Cutters and Butcher Workmen of North America, Vol. 2, No. 37, p. 28. Syracuse, October, 1902.

course, the charter for New Orleans was already held by a few blacks, and, at that time, the Brown race refused to put their name on one charter in the same city. Later, the International Union of Carpenters was forced to amend its laws so as to permit the admission of more than one union in one place; and today our affiliated locals, composed wholly of negro carpenters, are to be found in the Southern States.

The introduction of nationalities has led to further sub-division of the local unions, as is shown in the trade union. The American Labor Union Commission found some thirteen nationalities in the local unions. The employees of the Colorado Fuel and Iron Company, it is said, of thirty-two local unions speak all but seven different languages. In the Chicago district, Poles, Germans, Bohemians, Irish-Americans, Poles, Slovaks, Italians, and Greeks have succeeded one another in local union succession. Obviously, it is frequently impossible to organize each of these many races into separate locals; and national trade

unions whose members speak many tongues, after refuse to accept it. Resort is made to various expedients in order that business may be transacted in joint meetings. Constitutions, circulars, and all other documents are printed in several languages. Interpreters are used at the sessions of congresses; an interpreting secretary is sometimes created for children of the congress; officers are usually elected from among the nationalities. In a few cases, the congresses meet in certain rooms; the propositions are then discussed by letters or enclaves. The social life of the congress is very interesting; and, when once acquainted with the congress, the social life of the local.

So far as the political differences also concern ill-fidelity, the congresses are organized according to race. In addition to the local, there are foreign cigar makers, composed of Germans, English, Americans, and Italians, with a preponderance of the latter. The first was formed in New York City. Global congresses, which are public agitation in favor of cigar making, are also held. The discussion of these political and social questions has the result that the local congresses, however, the German workers who come to this country are not able to apply the same in

socialistic theories so prevalent among the workers of the
 appear to be unions. They are accustomed to discuss freely
 in meetings, political and social questions, and desire
 to see such unions as means for spreading the propaganda of
 socialism. They are, however, not in a state of conflict
 with the Government. In fact, they are, in the re-
 sult of the war, the workers split into independent
 bodies. In 1919, the German socialists elected from
 the Reichstag, the Reichsrat, and the Reichstag International
 Union. The Reichsrat is a legislative organization known as
 the Reichsrat, the Reichstag, and the Reichsrat, and issued a pa-
 per called "Die Arbeiter", a paper for the socialistic workers
 and the Reichsrat. In 1920, about three thousand
 German socialists joined the Reichsrat, and all of them
 were socialists of the socialistic Reichsrat and the Reichsrat. They
 joined the Reichsrat and the Reichsrat of the Reichsrat and the
 Reichsrat, and the Reichsrat of the Reichsrat and the Reichsrat
 into open rebellion. The Reichsrat of the Reichsrat and the
 Reichsrat was "all officers and Reichsrat must be removed". A
 regular political organization, Reichsrat, Reichsrat, Reichsrat
 by the Reichsrat and the Reichsrat. At the same time,
 socialists appeared in the Reichsrat and the Reichsrat, as a
 "artless and 'helping' body", and the Reichsrat and the efforts
 of the American workers to secure its adoption by the Reichsrat
 legal force. Finally, after a failure to elect a Reichsrat,
 the Reichsrat of the Reichsrat, the Reichsrat and the Reichsrat, and

later united with the American Tobacco Workers' Association of New York to form the Cigar Makers' Progressive Union, an organization which has since become one of the International Union of Marine Industries.

There are, of course, many other trades, each of the several principal cities having its own separate local union. Thus, the city of New York has separate local unions for carpenters and bricklayers, and the city of New Orleans has a separate local union for the city of New Orleans. But in the case of the Cigar Makers' Union, and the Union of Marine Industries, there are no sub-divisions, the product being the same in all cases. Cigar makers have formed a union in New York, and the distinction as to race or nationality. The Cigar Makers' Union have organized a union of Italian Cigar Makers, employed as press men, and the Cigar Makers' Union; and, then the union of Italian Cigar Makers is large enough to justify the formation of a union of Italian Cigar Makers. In the case of the Cigar Makers' Union, it is possible only in the larger cities.

The jurisdiction of a local union is usually bounded by the corporate limits of a town or city for which it is chartered. In some cases, however, its territorial jurisdiction is extended so as to include small outlying towns. Thus, the International Brotherhood of Teamsters, organized as a national union, has chartered local unions in the result of annexes, enforced by the city of a particular city. The International Brotherhood of Printers Pressmen and Assistants' Union, for example, has jurisdiction over a radius of fifty miles from its headquarters in New York City. In some cases, as well as the several local unions of the International Brotherhood of Teamsters, a local of the International Brotherhood of Union has opposed the granting of a charter to a new union in a small neighborhood where the existence of a separate union would be a violation of its charter. The International Brotherhood of Teamsters, for example, has chartered its internal organizations, including, for example, all workers of craftsmen in a place as well as the jurisdiction of a local union, that the union is not a local union and it is the first local. Thus, the union is not a local union in any place from which it is not a local union, a separate charter is granted.

In some cases, certain peculiar conditions of the trade have rendered necessary the formation of local unions of

first for good government. The meetings degenerate into deliberation. Intelligent discussion of any important question is difficult. It is to advocate a sane and conservative policy and to bring it down. Officials and cliques are inevitably created, and often by their acrimonious bickerings to cause the whole union.

Underlying this is the same old stage of such conditions to be found in the labor movement. In the days of Sam Parks, the first union in the state of the structural iron workers, there was a local union of structural iron workers in the city of New York. There it was only four thousand; and savings were made in the hall with a union escaped from the hall. Parks built up a cohort of members by the position and his power over employers to secure the best wages and choice employment, such as the job of the day. When he died, no election needed a vote of the members, and he left all his adherents, or his sons, to the hall. The hall was packed with members and the hall was the hall; and the members failed to find a way out.

A similar and all too familiar condition of things has, of late, existed in New York in the unions of employers and in local unions of other trades. For example, about 1890, the local union of bricklayers, No. 7, New York, had a membership of two thousand, and met in a hall in a building capacity of three hundred and fifty. There were

conditions of any national union provide for the consent of the unions already existing in the locality. It first be obtained. It has been found, however, that under this law, the local union already existing in a locality, often prevents the creation of other unions in every way possible. The General Workers' International Union of America, in its principles, therefore, vest all power to grant or withhold a national executive board. But before any action is taken, the situation must be brought to the attention of the unions already existing in the locality, and if any objection is raised, they must be carefully considered by the board. The law, then, as present indications show, should be amended so as to remove all limitations on the right of the national board, and to vest in the national executive board, power to organize the members in each place and to hold regular meetings according to the needs of the workers in each locality.

1

Constitution of the General Workers' International Union of America. Adopted 1917. Form No. 1, 1918, p. 170. (Chicago, U.S.A.).

History of Labor.

Possibly the chief cause for the formation of local trade union organizations was the increasing flow of immigrants from Europe to the United States. This immigration, which began in the latter part of the 19th century, brought to the United States a large number of immigrants, many of whom were of the Irish, Italian, and Polish descent. These immigrants, who were often unskilled laborers, found themselves in a position of economic disadvantage in the United States. They were often employed in the same occupations as the native-born workers, but they were paid less and had no voice in the management of the enterprise. This led to the formation of local trade union organizations, which were designed to protect the interests of the workers and to improve their economic position. The first of these organizations was the Irish-American Labor Union, which was founded in 1847 in New York City. This union was the first of a long line of similar organizations, which were founded in various parts of the United States. These organizations were often called "friendly societies" or "mutual aid societies," and they were organized on a basis of mutual aid and cooperation. They provided their members with a variety of services, including financial assistance, medical care, and education. They also engaged in political activities, and they often fought for the rights of the workers. The formation of these organizations was a direct result of the economic and social conditions of the time. The immigrants found themselves in a position of economic disadvantage, and they sought to improve their position by organizing themselves into a union. This was the beginning of the labor movement in the United States.

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1
The American Mechanic and Workman, by J. S. W. Alexander, p. 106. New York: Charles Scribner's Sons, 1891.

to New York with the result that the uniform scale was estab-
lished and any local not even time employment. "Take the
case of the journeymen tailors", says a writer in 1847, "Sup-
pose this class of operatives in Newark to strike for higher
wages, and to succeed. The journeymen tailors will be at once
tempted to flow from New York, and this influx will be in
proportion to the demand for labor: it is equally to the advantage
of increasing the demand. Of course, it will be less than
it could be in the case of skilled labor, such as that of
the engineers and fitters in the iron factories, where the vacuum
would be filled up almost immediately. The consequence of
this transfer of labor is that wages rise elsewhere, and by
degrees fall here. After a few years, the proportion is
much less in favor of the central rise of level is consi-
derably smaller".

Because of the mobility of labor, the creation of
a central unit of the trade becomes necessary both for the
protection of the local interests of the traveling journeymen.
On the one hand, the movement of workmen from
one place to another (a) is greatly faci-
litated in its progress and here the conditions of employ-
ment; (2) the efforts to limit entrance to the craft are

1
Historical Sketch in the constitution of the New York Typo-
graphical Association of June 1831, as amended in 1833.

2
The American Mechanic and Workman, by James W. Alexander,
p. 127. New York and Philadelphia, 1847.

lower rate than he previously earned. In a address to journeymen printers issued in 1850, it is urged that "the formation of a national union of printers will relieve the distress of brother craftsmen, it carries in journeymen from one place to another in search of work". "One reason", says a writer in the Iron Molders' International Journal "for the formation of a national union is to be able to make use of the right of strike in every place where there is a distress". This sentiment is also expressed by the delegates who in 1850 met in convention to form the Cigar Molders' International Union.

National unions have employed several expedients, which while solidifying the principles of the "strong" journeymen, at the same time, protect the local by partly removing the responsibility of the employer to follow its established scale of wages. One device, used probably by every national or international located in the United States, is the traveling card. This card is issued by a local union to those workers who desire to travel in search of work. It admits the traveler to the jurisdiction of the trade union of the point of his destination, but must be accepted by some local union in any jurisdiction of the under penalty of a fine or suspension. The traveling card is to some extent

The instructional union from that time until the present day. The loan helps greatly to lessen the congestion of unemployed in my locality. It is practicable, however, only in those organizations which have attained a high degree of administrative efficiency, and so is not generally popular.

[illegible]

of the Federal Industrial Union of Apprentice-ship and Training, has been able to effect the formation of local unions. The Federal Industrial Union has established a system of uniform rules for local unions, and the work of the national convention of 1931 and 1937 made an effective national industrial union.¹ In the address of 1931, the factors listed in 1931, one reason urged in favor of national organization is the possibility

1

Agree ss to Local Societies by the Co. Union of 1831
 Thos. J. Smith in 1836. W. Smith in 1836.

of his industry, "by which a sure, and rapid increase in the number of children, too little concerned with the selection of boys for the business, and the employment of hundreds of children at half wages, to the detriment of good workmen could be effectively prevented". The national regulation of child labor is a first and important purpose of the Iron Molders' International Union; and a law limiting the number of hours which each employer or firm of contractors is permitted to employ in the International Union of Bricklayers, as well as in the

Finally, as the local societies of a trade are disbanded, the laborer is liable for non-payment of dues, or for some other violation of law is liable to escape much of his responsibility for the industry. There, upon payment of an initiation fee, he will probably be admitted to the union of the locality, and he will be able to find em-

1

Address issued by the Convention of 1850 to the Journeymen Printers of the United States.

2

Constitution adopted 1854, Article VIII. (In Proceedings of the Fifth Annual Session of the Iron Molders' International Union, 1854, N. Y., January 1, 1854. Philadelphia, 1854). Also adopted 1857. (See Proceedings of the Eighth Annual Session of the Iron Molders' International Union, Boston, Mass., January 2, 1857. Philadelphia, 1857)

3

Constitution for the Government of Local Unions, Article 11, sec. 1. (In Proceedings of the Second Session of the Bricklayers' National Union of the United States, Cleveland, O., September 6, 1856).

4

Constitution and Rules of Order of the International Union of Bricklayers. New York, 1857.

1. The threat of suspension in case of losses so
of its terror for the delinquent, no such of the coercive
power of union over its members is destroyed.

The effective weakening of outlawed unions has
been a somewhat incidental by-product of Federal trade unions.
Some years, however, before the rise of national union,
the American Association of Editors had a black list of "rats",
as offenders against their code were called, and by a general
arrangement all local unions expelled individuals of
leadership. In 1880, the American Association of Printers of the
United States also issued a similar list in favor
of national union, and the following "measures to
prevent disunion" were adopted: "No profession enjoy in any-
where in the United States any civil rights which belong ex-
clusively to the military, naval, or air forces, the
firefighters, the police and the firemen, or any other crafts
early published in the American Journal, or exchanged by cor-
respondence between the local unions, a black list of expelled
members; and, for the purpose of union, all subordinate
branches of the union are to be in the same leadership.

1

See page 1

2

Address issued by the Convention of 1880 to the Journeymen
Printers of the United States.

Territorial Widening of the Market.

A second important cause for the creation of districts, national, and international unions has been the need of maintaining uniform wages and other conditions of employment in cases in which intense competition exists between the employers in different parts of the country. Since the cost of production is not of production, one employer will be obliged to raise his wages to meet his competitors. On the other hand, he will earnestly seek at every favorable opportunity to reduce his wages, through his ability to sell cheaply, the goods which he produces for his business.

A third cause for the efforts of unions to raise wages, for the purpose of increasing the general level of wages paid in the industry is the desire to protect the employers of its members from the competition. For illustration, take the case of the shoe industry. Intense competition between the shoe makers of the country in various parts of the country has, except in the case of certain popular high priced shoes, reduced the selling price to the lowest possible margin. At the same time, a third party, the leather respectively of the shoe makers, has been able to control the price of the leather. Moreover, the cost of production are very much the same in all parts of the country. Besides the fact that the

The condition between contractors in different cities is, however, still very limited in scope. Moreover, the same holds true for the international unions of millwrights, carpenters, painters, plasterers, and other of the allied trades and professions, and for the international socialist, and trade unionist, and other organizations of such associations.

In the case of the granite quarries, a wide territorial scope is held by the contractors, and the same is in portion of the granite. The granite is quarried in a condition in which it is not yet cut, and is used for one part of the work, and for the other part, the variation is possible. The granite is cut into blocks of all granite used on buildings is cut into blocks of granite from the quarries, is shipped to the building site, and is ordered, and at once put into place for the construction. The prices paid at one quarry are, and are, and are paid by those paid at the other quarry, and are paid for the granite. Indeed, the establishment of a granite quarry from the be in-¹king is a practice of the granite quarries' National Union. On the other hand, the granite quarry of all granite is cut in the city of granite and is used for all granite. A contract

The granite scale is lower than that paid for granite in the city, and is paid for local granite in the city, and is paid for granite in the city. This practice is vigorously opposed by the union.

1

Granite Cutters' International Journal, Vol. 1, No. 11, p. 2. Rockledge, February 1911.

1

the various state unions.

...ing in cases, hours,
...directly or indirectly -
...primary cause for
the labor in the United States. In the address
to the ... States, issued by the
preliminary ... in 1850,
it is ... proposed national union
will be, ... of the
of prices in ... in one place
... which has to
income ...". Then, in 1874, the win-
congress ... their first national con-
vention, ... in scale for
all ... the chief reason for creating
a national union. ... rate of
wages ... the New England

1

The National Labor Tribune, No. 4, p. 5. Philadelphia, Dec 1, 1883.

2

National Labor Tribune, Vol. 11, No. 20, p. 1. Philadelphia, Aug 15, 1874.

[illegible]

1

Dr. I. S. , Vol. 100, p. 6, l. 1. D., U.S.S., October
1, 1980.

2.

Tr. Inst., Vol. 1, No. 1, p. 1, 1938.

3

First Annual Report of the Bureau of Statistics of Life and Accident Insurance of the Commonwealth of Pennsylvania, 1934. Harrisburg, 1934.

45

The National Labor Tribune, 8th year. Pittsburgh, March 1, 1860, p.

5

National Union Mine, 11' deep, No. 60. 71' W., 19' N., 185, p. 6.

West Virginia, a subdivision of Iowa.

the maximum distance of comparison between

¹
Glass Workers in 1874. Indeed, both the window glass work-
ers, and the flint glass workers order a suspension of work
in all factories during a portion of the summer months, part-
ly in order that necessary repairs might be made during the
vacation, but largely in the hope of securing steadier em-
ployment at higher wages and shorter hours.²

¹
National Labor Tribune, Vol. 11, No. 10, p. 1. Pittsburgh,
May 22, 1874.

²
National Labor Tribune, 11th year, No. 3, p. 1, January
18, 1876.

1
 organization of iron class workers in 1914. The...
 2
 was then advised by the Provisional Committee...
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 the formation of a national union, and the...
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 St. Paul local of...
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 in 1916, ...
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 "to assist in the offer". The...
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 has...
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 Even...
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 National Union, ...
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1
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 20

the leather of the old edition is used in, the leather of the successive editions is the same as the old leather was used in 1874. The original binding is still in good places; the leather is still in good places still in good places, the leather is still in good places.

[illegible]

1. The first group of people who are interested in the
the, the other group of people who are interested in the

the first group of people who are interested in the

the second group of people who are interested in the

the third group of people who are interested in the

the fourth group of people who are interested in the

The Las Vegas City Soc. S. L. Dunn, Oct 7, 1910.

$\frac{d}{dt} \left(\frac{\partial L}{\partial \dot{x}} \right) = \frac{\partial L}{\partial x}$

the law have some voice in determining what shall constitute the
base. It is to be noted, however, that it is proposed to es-
tablish a similar conference for the states
south of the Ohio River, to be held at Cincinnati;
and, since 1894, a similar conference has been maintained
for the states north of the Ohio River, in the cities
of Chicago, St. Paul, St. Louis, Indianapolis, and Kansas.
In 1894 the conference was held at Chicago, and annually
since that time it has been held in the cities of operators
and miners. It is to be noted that this conference; but
there is no suggestion of a similar conference in the near future.

1

The following conference will be held in consideration
the report of the National Committee, particularly at the
international conferences of 1890, 1891, and 1892.

2

Proceedings of the Tenth Annual Joint Conference of coal
miners and operators of Illinois, Indiana, Ohio, and Penn-
sylvania. Held in Columbus, O., January 31-February 9, 1901,
p. 49. (Chicago, n.d.).

3

Minutes of the Thirtieth Annual Convention of the United
Workers of America, held in the city of Indianapolis, Ind.,
January 18-27, 1904, inclusive, p. 27. Indianapolis, 1904.

1

It was on 11/2, 1942, that the first of the 1000 B-24
 Liberator bombers of the Eighth Air Force, the 91st Bombardment
 Group, was sent to the Philippines. The first mission was
 the bombing of Manila, the capital of the Philippines. The
 mission was a success, and the bombers returned to their
 bases in the Philippines. The mission was a success, and the
 bombers returned to their bases in the Philippines.

1.

2. International Commission on the Law of the Sea.

3. The Commission on the Law of the Sea, established over
10 years ago, has been working on the Law of the Sea. It has
been successful in many respects, and has been able to
bring about a number of important agreements. The Commission
has been successful in bringing about a number of important
agreements, and has been able to bring about a number of
important agreements. The Commission has been successful in
bringing about a number of important agreements, and has been
able to bring about a number of important agreements.

4. The Commission on the Law of the Sea, established over
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has been successful in bringing about a number of important
agreements, and has been able to bring about a number of
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bringing about a number of important agreements, and has been
able to bring about a number of important agreements.

5. The Commission on the Law of the Sea, established over
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has been successful in bringing about a number of important
agreements, and has been able to bring about a number of
important agreements. The Commission has been successful in
bringing about a number of important agreements, and has been
able to bring about a number of important agreements.

1. Circular letter of the Secretary-General of the United Nations, dated 1976.

1

Approved: _____
Date: _____

1. The first group of people who are interested in the study of the history of the United States are the people who are interested in the history of the United States.

I have been thinking of you a great deal lately, and wondering how you are getting on. I hope you are well and happy. I have been very busy lately, but I have managed to find some time to write to you. I have been thinking of you a great deal lately, and wondering how you are getting on. I hope you are well and happy. I have been very busy lately, but I have managed to find some time to write to you.

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I. I.

His dissertation was born
in 1881, April 17, 1881. His literary con-
tributions received in the public schools of Ill-
inois. He is a member of the Johns Hop-
kins University in 1885, and was awarded the degree
of Bachelor of Arts for his university in 1903.

